



U.S. DEPARTMENT OF  
**ENERGY**

Energy Efficiency &  
Renewable Energy



# CIBO Committee Meetings

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# Today

- DOE Boiler MACT Technical Assistance program
- Better Buildings, Better Plants

# DOE Boiler MACT Technical Assistance program

# CHP Benefits

- Combined Heat & Power (CHP) is an important energy resource that provides
  - Benefits for U.S. Industry
    - Reduces energy costs for the user
    - Reduces risk of electric grid disruptions
    - Provides stability in the face of uncertain electricity prices
  - Benefits for the Nation
    - Provides immediate path to increased energy efficiency and reduced GHG emissions
    - Offers a low-cost approach to new electricity generation capacity and lessens need for new T&D infrastructure
    - Enhances grid security
    - Enhances U.S. manufacturing competitiveness
    - Uses abundant, domestic energy sources
    - Uses highly skilled local labor and American technology

# CHP Today

3,600 CHP Projects

81,700 MW

Saves 1.8 quads of fuel each year

Eliminates 241 M tons of CO<sub>2</sub> each year

CO<sub>2</sub> reduction equivalent to eliminating forty 1,000 MW coal power plants

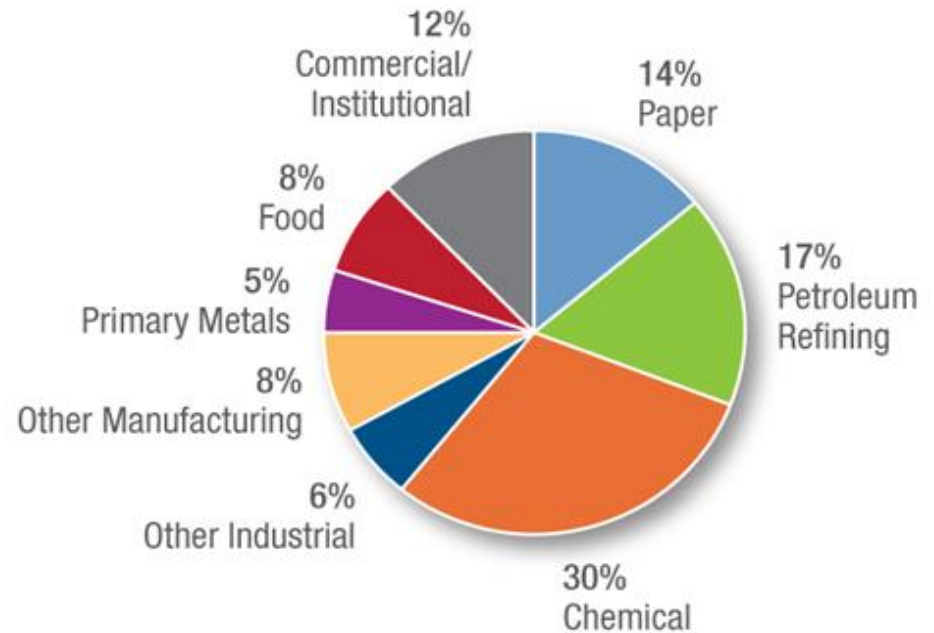
**CHP/WHR is an Underutilized Resource**

Source: ICF International



# Existing CHP Capacity

- ~ 8% US generating capacity
- ~ 12% total annual MWh generated
- Industrial applications represent 88% of existing capacity
- Commercial/institutional applications represent 12% of existing capacity:
  - Hospitals, Schools, University Campuses, Hotels, Nursing Homes, Office Buildings, Apartment Complexes, Data Centers, Fitness Centers



Source: ICF International



# EPA Boiler MACT

- Dec 2, 2011: EPA released proposed amendments to previously released rules setting air toxic standards for boilers, process heaters and certain solid waste incinerators (CIWSI) incinerators.
  - EPA initially issued final rules for these units in March 2011, setting standards intended to cut emissions of hazardous air pollutants (HAPs) such as mercury, dioxin and lead.
  - At the same time it issued the final rules in March, EPA also announced that it intended to reconsider those standards under a Clean Air Act process that allows the agency to seek additional public review and comment to ensure full transparency in its rulemaking.
- Three rules:
  - Proposed Emissions Standards for **Area** Source Industrial, Commercial, and Institutional Boilers
  - Proposed Emissions Standards for **Major** Source Industrial, Commercial, and Institutional Boilers and Process Heaters
  - Proposed Emissions Standards for **Commercial/Industrial Solid Waste Incinerators** (CISWI)
- DOE's effort focused on **Major Source** rule



# EPA Boiler MACT (2)

- Standards for hazardous air pollutants from major sources: industrial, commercial and institutional boilers and process heaters (excludes any unit combusting solid waste)
- Major source is a facility that emits:
  - 10 tpy or more of any single Hazardous Air Pollutant, or 25 tpy or more of total Hazardous Air Pollutants (HAPs)
- Emissions limits applicable to new and existing units > 10 MMBtu/hr
  - Mercury (Hg)
  - Particulate Matter (PM) as a surrogate for non-mercury metals (alternative limits for total selective metals (TSM))
  - Hydrogen Chloride (HCl) as a surrogate for acid gases
  - Carbon Monoxide (CO) as a surrogate for non-dioxin organics

# Impacts of the Boiler MACT (reconsidered proposal)

- Compliance straight forward for natural gas fired units (tune-ups in lieu of more rigorous control options)
- Rule significantly impacts oil, coal and biomass boilers and process gas boilers
  - Controls potentially required for Hg, PM, HCl and CO
  - Emissions limits must be met at all times except for start-up and shutdown periods
  - Also includes monitoring and reporting requirements
- Limits difficult, technically and economically, for oil and coal units - some may consider switching to natural gas
  - Potential opportunity for natural gas CHP:
    - Trade off of benefits and additional costs
    - Economics now based on incremental investment over compliance costs

# DOE Boiler MACT Technical Assistance

- DOE currently provides technical information and assistance, market development, and education on CHP, Waste Heat to Power, and District Energy options through its 8 regional Clean Energy Application Centers (CEACs)
- DOE is supplementing this ongoing effort by providing site-specific technical and cost information on clean energy compliance strategies to those major source facilities affected by the Boiler MACT rule currently burning coal or oil.
  - These facilities may have opportunities to develop compliance strategies, such as CHP, that are cleaner, more energy efficient, and that can have a positive economic return for the plant over time
- DOE Boiler MACT Technical Assistance program is being piloted in Ohio now, and will be rolled out nationally when the EPA rule reconsideration process is complete (Spring 2012)

# Affected Industrial / Commercial / Institutional Boilers

	EPA ICR Database	
<b>Number of Facilities</b>	753	
<u>Fuel Class</u>	<u># Units</u>	<u>Capacity (MMBtu/hr)</u>
Coal	544	135,720
Heavy Liquid	286	38,347
Light Liquid	275	25,477
Biomass	485	107,359
Process Gas	82	21,226
<b>Total</b>	<b>1,672</b>	<b>328,128</b>

Excludes non-continental liquid, Gas 1 (NG/RG) and limited use units

# Affected Facilities by Technical Assistance CEAC Region

CEAC Region for Technical Assistance	Number of Facilities	Number of Coal Units	Number of Heavy Oil Units	Number of Light Oil Units
Mid-Atlantic	109	150	67	43
Midwest	232	377	100	82
Northeast	58	22	88	26
Southeast	168	202	112	90
<b>Total</b>	<b>567</b>	<b>751</b>	<b>367</b>	<b>241</b>

The data in this chart is still being refined

- Facilities are categorized by the CEAC region conducting their technical assistance, not their actual location
- This table includes only industrial/commercial/institutional boilers

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# Coal and Oil Units by Application

Description	Coal		Oil		Total	
	# Units	Capacity (MMBtu/hr)	# Units	Capacity (MMBtu/hr)	# Units	Capacity (MMBtu/hr)
<b>Food</b>	115	26,445	56	6,107	171	32,553
Beverage/Tobacco	13	1,641	7	445	20	2,086
Textile Mills	36	2,993	14	698	50	3,691
Wood Products	14	4,121	12	646	26	4,767
<b>Paper Manufacturing</b>	114	38,718	89	18,349	203	57,067
Petroleum and Coal	28	7,992	37	5,154	65	13,146
<b>Chemicals</b>	138	36,622	130	12,661	268	49,284
Plastics and Rubber	12	1,670	57	4,150	69	5,820
<b>Primary Metals</b>	25	18,509	17	4,448	42	22,957
Fabricated Metals	5	1,290	5	152	10	1,442
Machinery	12	5,192	2	84	14	5,276
<b>Transportation Equip.</b>	73	11,435	62	5,901	135	17,336
Furniture	15	784	3	72	18	856
Other Industrial	26	8,764	26	3,107	52	11,871
Professional Services	1	112	12	1,101	13	1,213
<b>Educational Services</b>	72	9,663	12	1,884	84	11,547
Hospitals	12	889	2	139	14	1,027
National Security	22	2,718	48	2,039	70	4,758
Other Commercial	18	967	17	3,293	35	4,260
<b>Total</b>	<b>751</b>	<b>180,525</b>	<b>608</b>	<b>70,430</b>	<b>1,359</b>	<b>250,955</b>

The data in this chart is still being refined



# CHP as a Compliance Strategy

- Compliance with limits will be expensive for many coal and oil users
- May consider converting to natural gas
  - Conversion for most oil units?
  - New boilers for some coal units?
- May consider moving to natural gas CHP
  - Represents a productive investment
  - Potential for lower steam costs due to generating own power
  - Higher overall efficiency and reduced emissions
  - Higher capital costs, but partially offset by required compliance costs or new gas boiler costs
  - State / local / utility incentives can help

# DOE Boiler MACT Approach

- Site-specific “Decision Trees” will include:
  - Facility Info
  - Site Financial Data
  - Contact Info
  - Boiler Unit Data
  - Compliance Control Requirements
  - CHP as an Alternative Compliance Option
  - Comparative Cost of Compliance Options
  - CHP Payback
  - Available Financial Options

# Potential CHP Capacity

Fuel Type	Number of Facilities	Number of Affected Units	Boiler Capacity (MMBtu/hr)	CHP Potential (MW)	CO <sub>2</sub> Emissions Savings (MMT)
Coal	332	751	180,525	18,055	114.2
Heavy Liquid	170	367	48,296	4,830	22.9
Light Liquid	109	241	22,133	2,214	10.5
<b>Total</b>	<b>611*</b>	<b>1,359</b>	<b>250,954</b>	<b>25,099</b>	<b>147.6</b>

The data on this chart is still being refined

\*Some facilities are listed in multiple categories due to multiple fuel types; there are 567 ICI affected facilities

- CHP potential based on average efficiency of affected boilers of 75%; Average annual load factor of 65%, and simple cycle gas turbine CHP performance (power to heat ratio = 0.7)
- GHG emissions savings based on 8000 operating hours for coal and 6000 hours for oil, with a CHP electric efficiency of 32%, and displacing average fossil fuel central station generation

# Ohio Effort

“Because of coal plant retirements, educating consumers on combined heat power is of particular interest to the PUCO. A facility’s decision to invest in CHP may constitute a rational market response that not only benefits the facility but which will also supports grid reliability in Ohio.”

- Public Utilities Commission of Ohio Chairman Todd Snitchler. February 23, 2012

<http://www.puco.ohio.gov/puco/index.cfm/industry-information/industry-topics/combined-heat-and-power-in-ohio//>

# DOE Boiler MACT Assistance Available

- DOE webpage on Boiler MACT Technical Assistance:  
<http://www1.eere.energy.gov/manufacturing/distributedenergy/boilermact.html>
  - DOE Boiler MACT Technical Assistance Fact Sheet:  
[http://www1.eere.energy.gov/manufacturing/distributedenergy/pdfs/boilermact\\_tech\\_asst\\_factsheet.pdf](http://www1.eere.energy.gov/manufacturing/distributedenergy/pdfs/boilermact_tech_asst_factsheet.pdf)
- List of available state incentives for emissions controls, EE measures, boiler replacements/tune-ups, CHP, and energy assessments (DOE)
  - [http://www1.eere.energy.gov/industry/states/pdfs/incentives\\_boiler\\_mact.pdf](http://www1.eere.energy.gov/industry/states/pdfs/incentives_boiler_mact.pdf)
    - Will be updated when rule is final
- Extensive assistance materials for Area Source rule available from EPA
  - Tune-up guidance, fast facts, brochure, table of requirements, small entity compliance guide, etc.
  - [www.epa.gov/ttn/atw/boiler/boilerpg.html](http://www.epa.gov/ttn/atw/boiler/boilerpg.html)

# For More Information on DOE Boiler MACT Technical Assistance

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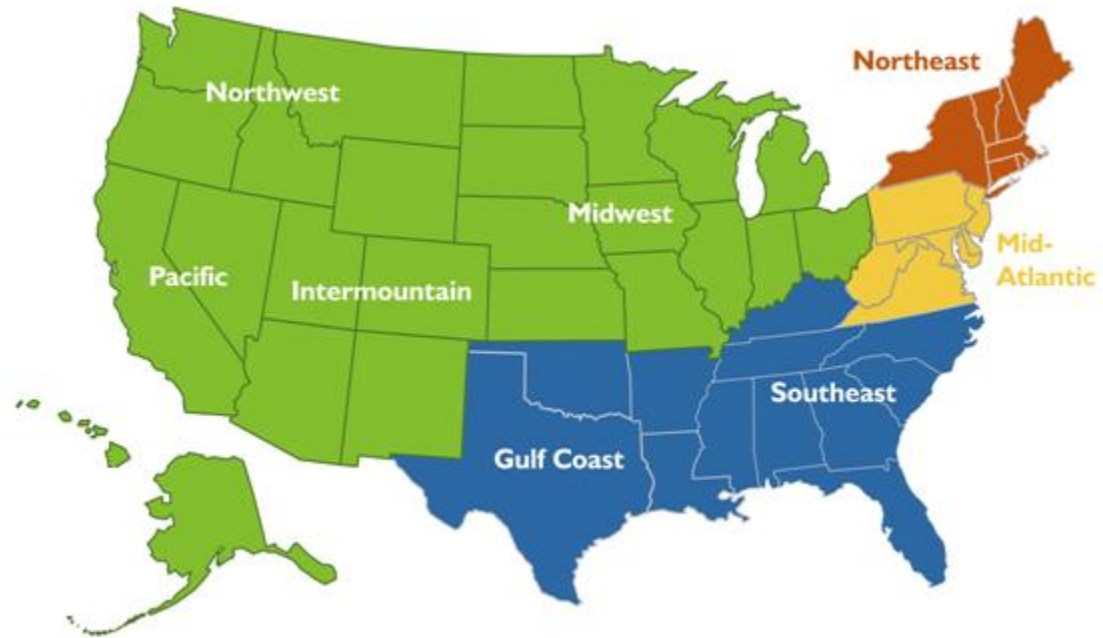
202-287-5850

DOE Boiler MACT Technical Assistance:

<http://www1.eere.energy.gov/manufacturing/distributedenergy/boilermact.html>

DOE Boiler MACT Technical Assistance Fact Sheet:

[http://www1.eere.energy.gov/manufacturing/distributedenergy/pdfs/boilermact\\_tech\\_asst\\_factsheet.pdf](http://www1.eere.energy.gov/manufacturing/distributedenergy/pdfs/boilermact_tech_asst_factsheet.pdf)



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# Better Buildings, Better Plants

# Better Buildings Challenge

**Make commercial & industrial buildings 20% more efficient by 2020**

**Save more than \$40 billion annually for US organizations**

**Create American jobs**

- Market leadership; high level partnership with DOE
- Overcome market barriers/persistent obstacles with replicable, marketplace solutions
- Showcasing real solutions; provide models for others to follow
- Recognition from DOE and Administration for success
- Partnering with industry leaders to better understand policy and technical opportunities
- Portfolio wide commitment to continuous improvement

# High Level Milestones

- ✓ President Obama announces Better Buildings Initiative, including the Better Buildings **Challenge**, in February 2011
- ✓ DOE Secretary Chu highlights the Better Buildings Challenge at the Clinton Global Initiative in June; DOE and White House profile inaugural partners
- ✓ President Obama and Former President Clinton officially launch the program in December 2011  
**GOAL: Achieve a 20 percent improvement in the energy efficiency of commercial and industrial buildings by 2020.**



President Obama at Penn State University  
February 3, 2011

# Current Partners and Allies

65 public, private and non-profit organizations:

- 22 Commercial Partners
- 9 Better Buildings, Better Plants Partners
- 12 Community Partners
- 10 Education Partners
- 11 Financial Allies
- 1 Utility Ally



Together, they represent:

- 1.6 billion square feet of commercial and industrial space committed
- 300 manufacturing plants
- ~\$2 billion in private sector financing



USAA Real Estate Company

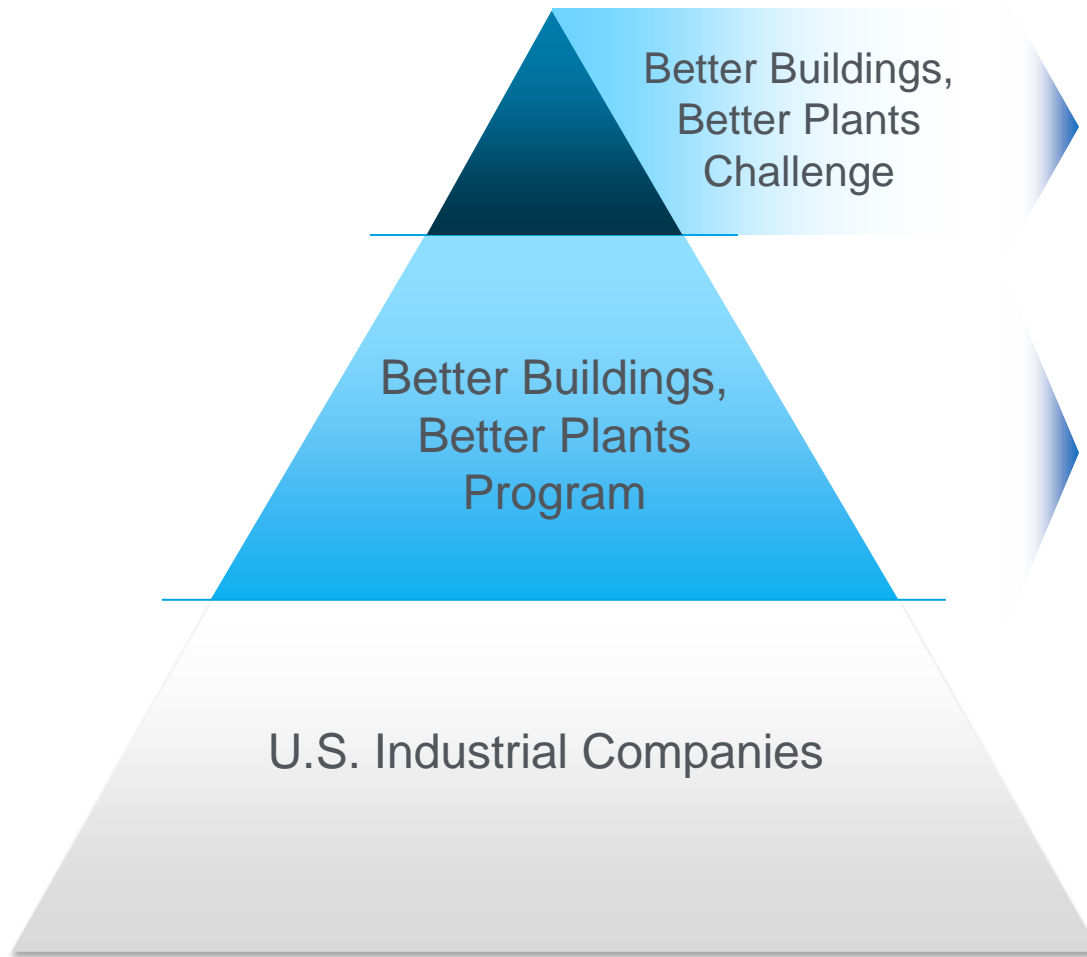


# Better Buildings, Better Plants

- DOE has evolved its industrial partnership program to align it with the **Better Buildings Challenge** and provide greater integration across the industrial and commercial sectors
- The industrial component of the Better Buildings Challenge provides different opportunities for national recognition based on level of commitment:
  - **Better Buildings, Better Plants Program Partners** pledge energy savings goals consistent with national targets and agree to report progress annually to DOE. Program requirements largely match those of the *Save Energy Now* LEADER initiative
  - **Better Buildings, Better Plants Challenge Partners** agree to transparently pursue innovative approaches to energy efficiency, and make a significant, near-term investment in an energy saving project or set of projects



# Better Buildings, Better Plants



- 10-year, 25% savings target or more
- Adopt “market innovations”
- Transparency in market innovations
- Quarterly reporting on innovations
- Annual reporting on results

*Recognized as premier market leaders*

- 10-year, 25% savings target
- Annual reporting

# Better Buildings, Better Plants Program

- Better Buildings, Better Plants Program builds on the success of previous DOE partnership programs. Partners:
  - Set a 10-year, 25% energy intensity improvement target
  - Develop energy management plans
  - Track and report energy data annually to DOE
  - Receive national recognition for their achievements
  - Receive support from technical account managers
- Program currently consists of 110 companies and over 1,400 plants, consuming about 1,000 TBtus of energy annually, or about 5% of the total U.S. manufacturing energy footprint
- Most companies are on track to meet the 10-year target

# Better Buildings, Better Plants Challenge

## Partner Agrees to:

### Commit

- Assign Senior Executive
- Announce innovations/market solutions

### Take Action

- **Showcase project** within 9 months
- **Organization wide plan, schedule and milestones within 9 months**

### Report Results

- Share information and **implementation models**
- Share **portfolio wide, facility level energy performance once\* a year**
- Quarterly updates on progress on showcase projects, other

## DOE Agrees to:

### Assist

- **Technical assistance**
- With the development of implementation models

### Connect

- Establish marketplace of energy efficiency stakeholders

### Recognize

- **National and local recognition**
- Showcase and highlight partners who develop and share innovative and cost effective marketplace blueprints

\* Commercial Partners report twice a year

# For More Information on Better Buildings, Better Plants

Better Buildings Challenge:

[www.betterbuildings.energy.gov/challenge](http://www.betterbuildings.energy.gov/challenge)

Better Buildings, Better Plants:

[http://www1.eere.energy.gov/manufacturing/tech\\_deployment/betterplants/index.htm](http://www1.eere.energy.gov/manufacturing/tech_deployment/betterplants/index.htm)

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# Appendix

# DOE Boiler MACT Technical Assistance: Frequently Asked Questions

## **Q. How accurate is the Decision Tree Analysis results?**

A. The results are only as good as the assumptions utilized. We expect the facilities will update the assumptions after the one-on-one meetings.

## **Q. What are the sources of the facility and unit data assumptions?**

A. ICR – Survey data on boilers, process heater and other combustion units, submitted to EPA (facility & unit level data)

ECHO – EPA Enforcement & Compliance History Online database (facility level data on major source polluters)

REPIS – NREL Renewable Electric Plant Info System database (facility and unit level data for biomass facilities)

MIPD – Major Industrial Plant database (facility data for large industrial plants)

LBDB – Large Boiler database (facility & unit level data – boilers > 250 MMBtu/hr)

ELECUTIL – ICF Electric Utility database (facility & unit level data for utility boilers)

GHGRP – EPA Greenhouse Gas Reporting Program (facility level and unit level data)

# DOE Boiler MACT Technical Assistance: Frequently Asked Questions

**Q. What is the value of an option that may have a significantly larger first cost?**

A. Investment (with payback) versus a cost - higher efficiencies & lower emissions – potential for lower steam costs

**Q. As a “rule of thumb,” which boilers have the best opportunity to consider CHP as a compliance strategy?**

A. Older coal and oil boilers where installing standard control technologies and/or converting the existing boiler to natural gas is very expensive.

**Q. If the facility wants to further explore CHP, what specific services can the CEAC provide?**

A. Assist in scoping the project (level 1 sizing, costs, design options); assist in securing needed engineering, financial and installation support